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11 September 1958

MEMORANDUM FOR THE RECORD:

SUBJECT: Utilization of Foreign Manpower

PARTICIPANTS: ISA - OSD General Fox
Mr. Miller
OSD - OSD General Brakine
Col. Lansdale
State Mr. Marshall
Mr. Ramsey
JCS Col. Hutton
CIA [REDACTED]

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(Note: There were several other military officers attending - unidentified and not participating in the discussions.)

1. The above-listed persons met in Mr. John Irwin's office at the Pentagon at 0930 Hours on 11 September 1958 for further discussions on the utilization of foreign manpower. General Fox chaired the meeting.

2. General Fox stated that although Deputy Secretary of Defense Quarles felt individual country case studies might have some merit,

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he was more interested in the overall problem as to whether there was a need for, and whether it was desirable to find the means of, making increased utilization of foreign manpower. Mr. Quarles had requested that a status report on the progress being made by the group be ready for presentation to him on the 25th of September. General Fox then asked for expressions of opinion from the various agencies represented.

State: There have been in the past, and most probably in the future, occasions when increased utilization of foreign manpower will be highly desirable and in the interest of national objectives.

CIA: Concurred with State and welcomed the interest shown by both State and Defense in trying to determine overt means for such utilization.

NSA: Not prepared to give specific opinion but raised the question as to whether there was a need to once again study a problem which had been studied and found unworkable several times during the past.

Consensus: General Fox stated that it appeared to him that the consensus of the group was that situations will arise in the future where utilization of foreign manpower, in such a manner that U.S. prestige is not directly involved and not directly attributable, will be desirable and in the interest of national objectives.

3. General Fox then raised the question as to the political problems involved in such a program. State replied that each case would have to be judged on the particular circumstances surrounding it, and that undoubtedly there would be occasions when, for various reasons, policy would not permit such utilization either directly or indirectly under U.S. auspices, but that also there would be other cases in which policy would approve and perhaps strongly encourage such utilization.

4. General Fox then proceeded with a discussion of General Brakine and Col. Lamsdale's working paper which had been distributed to the members of the working group on the day previous. I called attention to the fact that Courses 1, 2 and 3 had been recognized

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in the paper as being clandestine in nature and, therefore, the responsibility, both for planning and implementation, rested with CIA. I stated that although it was probably pertinent in the study to have considered a number of various courses, those courses which because of their nature required clandestine operations should be excluded from further consideration, since the purpose of the group was to identify and study in detail overt courses of action. The group agreed without dissent and it was the recommendation that the detailed study concern itself solely with Course 4 which thus far had been the only overt course suggested. I noted that CIA was internally considering means for increased utilization of foreign manpower and as we determined support requirements from either State or Defense, we would pass such requirements on to them. It was agreed that a working group should prepare a detailed study of Course 4 for presentation to Mr. Quarles.

5. The recommendation was made that at least one country case study should be made to illustrate how the proposed organizational set up under Course 4 might function. I noted that the scenarios prepared for Venezuela and the Sudan, because of the restrictive terms of reference, would require practically all action to be covert in nature. I recommended that a country and a situation be selected for study where the terms of reference were realistic and at the same time would permit the overt support contemplated under Course 4. It was the consensus of the group that Laos might be a good country to select for such a case study, and the State representatives agreed to prepare a suitable scenario for the study. General Fox asked that CIA continue to furnish assistance and guidance in the preparation of these papers. I said we were prepared to do so. He asked also that General Brinkins's office prepare a listing of those countries where we might reasonably expect that volunteers would be available, as well as an estimate of the various situations under which the host governments would consider making such volunteers available.

6. There was complete acceptance, on the part of all the representation at the meeting, of CIA's particular areas of responsibility, and agreement that the deliberations of the group should be concentrated on overt matters.

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Chief

Paramilitary Division, PP

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